

**DECISION of the FEI TRIBUNAL  
dated 27 May 2020**

**Positive Controlled Medication Case No.:** 2019/FT07

**Horse:** CASTLEBAR CADABRA **FEI Passport No:** 104WF08/UAE

**PR/ID/NF:** Salim Said AL OWAIS/10094341/UAE

**Trainer/ID/NF:** Khalifa Ghanim AL MARRI/10040564/UAE

**Event/ID:** CEI3\* 160 – Dubai (UAE)/ 2019\_CI\_0489\_E\_S\_01

**Date:** 2 – 5 January 2019

**Prohibited Substances:** Dexamethasone

**Positive Controlled Medication Case No.:** 2019/CM08

**Horse:** CASTLEBAR CADABRA **FEI Passport No:** 104WF08/UAE

**PR/ID/NF:** Salim Said AL OWAIS/10094341/UAE

**Trainer/ID/NF:** Khalifa Ghanim AL MARRI/10040564/UAE

**Event/ID:** CEI3\* 160 – Abu Dhabi, Al Whathba (UAE)/2019\_CI\_0494\_E\_S\_01\_01

**Date:** 9 February 2019

**Prohibited Substances:** Flunixin, Flumetasone

**I. COMPOSITION OF PANEL**

Mr. Cesar Torrente, one member panel

**II. SUMMARY OF THE FACTS**

- 1. Memorandum of case:** By Legal Department.
- 2. Summary information provided by Person Responsible (PR):**  
The FEI Tribunal duly took into consideration all evidence, submissions and documents presented in the case file, as also made available by and to the PR.
- 3. Oral hearing:** none.

**III. DESCRIPTION OF THE CASE FROM THE LEGAL VIEWPOINT**

**1. Articles of the Statutes/Regulations which are applicable:**

Statutes 24<sup>th</sup> edition, effective 20 November 2018 (“**Statutes**”), Arts. 1.4, 38 and 39.

General Regulations, 23<sup>rd</sup> edition, 1 January 2009, updates effective 1 January 2019, Arts. 118, 143.1, 161, 168 and 169 ("**GRs**").

Internal Regulations of the FEI Tribunal, 3<sup>rd</sup> Edition, 2 March 2018 ("**IRs**").

FEI Equine Anti-Doping and Controlled Medication Regulations ("**EADCMRs**"), 2<sup>nd</sup> edition, changes effective 1 January 2019.

FEI Equine Controlled Medication Rules ("**ECM Rules**"), 2<sup>nd</sup> edition, changes effective 1 January 2019.

Veterinary Regulations ("**VRs**"), 14<sup>th</sup> edition 2018, effective 1 January 2019, Art. 1055 and seq.

FEI Code of Conduct for the Welfare of the Horse.

FEI Guidelines for Fines and Contributions towards Legal Costs ("**FEI Guidelines**"), effective as of 1 January 2018.

**2. Person Responsible:** Mr. Salim Said Al Owais.

### **3. Justification for sanction:**

**GRs Art. 143.1:** "Medication Control and Anti-Doping provisions are stated in the Anti-Doping Rules for Human Athletes (ADRHA), in conjunction with The World Anti-Doping Code, and in the Equine Anti-Doping and Controlled Medication Regulations (EADCM Regulations)."

**GRs Art. 118.3:** "The Person Responsible shall be the Athlete who rides, vaults or drives the Horse during an Event, but the Owner and other Support Personnel including but not limited to grooms and veterinarians may be regarded as additional Persons Responsible if they are present at the Event or have made a relevant Decision about the Horse. In vaulting, the lunger shall be an additional Person Responsible."

**ECM Rules Art. 2.1.1:** "It is each *Person Responsible's* personal duty to ensure that no *Controlled Medication Substance* is present in the *Horse's* body during an Event without a valid Veterinary Form. *Persons Responsible* are responsible for any *Controlled Medication Substance* found to be present in their *Horse's Samples*, even though their *Support Personnel* will be considered additionally responsible under Articles 2.2 – 2.5 ECM Rules where the circumstances so warrant. It is not necessary that intent, Fault, negligence or knowing *Use* be demonstrated in order to establish a *Rule* violation under Article 2.1."

**ECM Rules Art. 10.2:** "The period of Ineligibility for a violation of

Articles 2.1, 2.2 or 2.6 shall be six months, subject to potential reduction or suspension pursuant to Articles 10.4, 10.5 or 10.6.

A Fine of up to CHF 15,000 and appropriate legal costs shall also be imposed for any Controlled Medication violation.”

#### **IV. DECISION**

Below is a summary of the relevant facts, allegations and arguments based on the Parties’ written submissions, pleadings and evidence adduced. Although the Tribunal has fully considered all the facts, allegations, legal arguments and evidence in the present proceedings, it only refers to the submissions and evidence it considers necessary to explain its reasoning in its decision.

##### **1. Factual Background**

- 1.1 The horse CASTLEBAR CADABRA (the “**Horse**”) participated at the CEI3\* 160 in Dubai (UAE), from 2 to 5 January 2019 (the “**Event 1**”), in the discipline of Endurance. The Horse was ridden by Mr. Salim Said Al Owais, who is the Person Responsible in accordance with Article 118.3 of the GRs (the “**PR**”).
- 1.2 The Horse was selected for sampling during the Event 1 on 4 January 2019. The sample was divided into an A-sample and B-sample.
- 1.3 The FEI-approved Laboratory, The Hong Kong Jockey Club, in Hong Kong (the “**Laboratory**”) analysed the Horse’s urine and blood sample number 5577954 (the “**A-sample**”) and reported an adverse analytical finding of Dexamethasone in the urine (the “**positive finding 1**”).
- 1.4 The Horse further participated at the CEI3\* 160 in Abu Dhabi, Al Wathba (UAE), on 9 February 2019 (the “**Event 2**” and together with the Event 1 the “**Events**”). The Horse was again ridden by the PR at the Event 2.
- 1.5 The Horse was selected for sampling during the Event 2 on 9 January 2019. The sample was divided into an A-sample and B-sample.
- 1.6 The FEI-approved Laboratory, The Hong Kong Jockey Club, in Hong Kong (the “**Laboratory**”) analysed the Horse’s urine and blood sample number 5578628 (the “**A-sample**”) and reported an adverse analytical finding of Flunixin in the blood sample and Flumetasone in the urine sample (the “**positive finding 2**”).
- 1.7 Dexamethasone is a corticosteroid with anti-inflammatory effects.

Flunixin is an anti-inflammatory medication with analgesic effects. Flumetasone is a corticosteroid used in the treatment of skin disease. These substances are classified as a Controlled Medication Substances under the FEI Equine Prohibited Substances List (the "**FEI List**"). The positive finding for these substances during an Event without a valid Veterinary Form gives rise to a Controlled Medication Rule violation under the EADCMRs.

## **2. Notification Letters**

- 2.1 On 12 February 2019, the FEI Legal Department officially notified the PR, through his National Federation, the National Federation of the United Arab Emirates ("**UAE-NF**"), of the positive finding 1, the rule violation and the potential consequences (the "**Notification Letter 1**").
- 2.2 The proceedings were initiated under the so-called Administrative Procedure (also known as "Fast Track") due to the respective prerequisites under Article 8.3 of the ECM Rules for that type of procedure being fulfilled.
- 2.3 On 4 March 2019, the PR was notified of a second rule violation, i.e., the positive finding 2. The PR was informed that the second rule violation will be assessed before the Tribunal in conjunction with his first rule violation, i.e., the positive finding 1 (the "**Notification Letter 2**").
- 2.4 On 4 March 2019, the PR was further notified that he was provisionally suspended as of the notification.
- 2.5 The FEI opened separate proceedings against the registered Trainer in this case. This case and decision however only deals with the apparent rule violation of the PR.

## **3. Further proceedings**

- 3.1 The PR and the Owner were informed that they were entitled to request an analysis of the B-sample in the Notification Letter. They did not request for the confirmatory analysis to be conducted.
- 3.2 The B-sample analysis was however requested by the Trainer.
- 3.3 On 12 April 2019, the Trainer and the PR were notified of the results of the B-sample analysis of the sample taken at Event 1, which confirmed the presence of Dexamethasone.

- 3.4 On 18 April 2019, the Trainer and the PR were notified of the results of the B-sample analysis of the sample taken at Event 2, which confirmed the presence of Flunixin in the blood and Flumetasone in the urine.
- 3.5 On 1 November 2019, and upon request by the FEI, a Preliminary Hearing panel decided to lift the Provisional Suspension of the PR as of 1 November 2019, midnight CET.

#### **4. Written submission by and on behalf of the PR**

- 4.1 The PR – even though he has been requested on numerous occasions – chose not to provide any explanations for the positive findings.

#### **5. Written Response by the FEI**

- 5.1 On 24 April 2020, the FEI provided its Response in this case.
- 5.2 In essence, the FEI submitted that:
  - a) Article 3.1 of the ECM Rules makes it the FEI's burden to establish all of the elements of the ECM Rule violation, to the comfortable satisfaction of the Tribunal.
  - b) The elements of an Article 2.1 violation are straightforward. *"It is not necessary that intent, fault, negligence or knowing Use be demonstrated in order to establish an ECM Rule violation under Article 2.1"*. Instead it is a "strict liability" offence, established simply by proof that a Controlled Medication Substance was present in the Horse's sample. The results of the analysis of the A and the B Samples taken from the Horse at the Events confirmed the presence of Controlled Medication Substances and together constitute "sufficient proof" of the violation of Article 2.1 of the ECM Rules. In any event, the PR nor the Owner did not dispute the presence of the Prohibited Substances in the Horse's samples. Accordingly, the FEI submitted that it has discharged its burden of establishing that the PR has violated Article 2.1 of the ECM Rules.
  - c) Where a Controlled Medication Substance is found in a horse's sample, a clear and unequivocal presumption arises under the ECM Rules that it was administered to a horse in a deliberate attempt to enhance its performance. As a result of this presumption of fault, Article 10.2 of the ECM Rules provides that a Person Responsible with no previous doping offence, but who violated Article 2.1 of the ECM Rules is subject to a period of Ineligibility of six (6) months, unless he is able to rebut the presumption of fault. If the PR fails to do so, the six (6) months period of Ineligibility applies.

- d) The ECM Rules stipulate, and the jurisprudence of the FEI Tribunal and CAS is very clear: it is a strict threshold requirement of any plea of No (or No Significant) Fault or Negligence that the PR proves how the substance entered into the Horse's system. Indeed, this requirement had to be strictly applied because without such proof it would be impossible to assess the PR's degree of Fault or Negligence (or No Significant Fault or Negligence) for the presence of the Controlled Medication Substance in the Horse. The FEI submitted in this context that the PR has to provide clear and convincing evidence that proves how the Dexamethasone, Flunixin and Flumetasone have entered the Horse's system. In this case, the PR has not provided any reply to the rule violations. In consequence, the PR has not established how the Prohibited Substances entered the Horse's system. The PR has therefore not discharged his burden of proving how the Prohibited Substances entered the Horse's system.
- e) Due to the PR's inactiveness in providing any explanation of the circumstances that led to this Equine Controlled Medication Rule Violation the FEI could not evaluate the PR's level of fault for the rule violation. Consequently, no elimination or reduction of the standard period of Ineligibility in this case was possible under Article 10.4 or Article 10.5 of the ECM Rules. The applicable period of Ineligibility in the present case should be six (6) months.
- f) The FEI respectfully requested that the Tribunal issue a decision:
- (i) upholding the charge that the PR violated Article 2.1 of the ECM Rules;*
  - (ii) disqualifying the result of the PR and Horse combination obtained in the Event, and the consequent forfeiture of all medals, points, prize money, etc. won, pursuant to Article 9 and 10.1.2 of the ECM Rules;*
  - (iii) imposing a period of Ineligibility of six (6) months on the PR, taking into account the already served provisional suspension;*
  - (iv) fining the PR in the amount of 3 500 CHF; and*
  - (v) ordering the PR to pay the legal costs of 1 500 CHF that the FEI has incurred in these proceedings.*

## **6. Further proceedings**

- 6.1 On 24 April 2020, the Case File in the present case was received by the FEI Tribunal.
- 6.2 On 27 April 2020, the FEI Tribunal chair nominated a one member panel for the case at hand. Further, the Tribunal provided the PR with another

opportunity to provide his explanations for the positive findings, as well as the possibility to request for a hearing in the present case.

- 6.3 The PR did however not provide any explanations or request for a hearing to be held.

## **7. Jurisdiction**

- 7.1 The Tribunal has jurisdiction over this matter pursuant to Article 38 of the Statutes, Article 161 of the GRs, the ECM Rules, as well as Article 18 of the IRs.

## **8. The Person Responsible**

- 8.1 The PR is the Person Responsible for the Horse, in accordance with Article 118.3 of the GRs, as he was the Horse's rider at the Event.
- 8.2 For the avoidance of any doubt, Support Personnel, such as the Trainer in the case at hand, might be held additionally responsible, but the PR remains the main responsible for the rule violation. The present case only deals with the rule violation of the PR.

## **9. The Decision**

- 9.1 As set forth in Article 2.1 of the ECM Rules, sufficient proof of an ECM Rule violation is established by the presence of a Controlled Medication Substance in the Horse's A and B Sample. The Tribunal is satisfied that the laboratory reports relating to the A and B Samples reflect that the analytical tests were performed in an acceptable manner and that the findings of the Laboratory are accurate. The Tribunal is satisfied that the test results evidence the presence of Dexamethasone, Flunixin and Flumetasone in the samples taken from the Horse at the Events. The PR did not challenge the accuracy of the test results and the positive findings. Dexamethasone, Flunixin and Flumetasone are considered Controlled Medication Substances under the FEI List and the presence of these substances in a Horse's body during an event without a valid Veterinary Form is prohibited under Article 2.1 of the ECM Rules.
- 9.2 As a result, the FEI has thus established Adverse Analytical Findings, and has thereby sufficiently proven the objective elements of an offence in accordance with Article 3 of the ECM Rules.
- 9.3 Following Article 10.8.4.1 of the ECM Rules, since the first violation was only notified after the Event 2, the violations shall be considered together

as one single first violation, and the sanction imposed shall be based on the violation that carries the more severe sanction.

- 9.4 Pursuant to Article 10.2.1 of the ECM Rules the period of Ineligibility for an Article 2.1 violation, *i.e.*, the Presence of a Controlled Medication Substance in a Horse's sample, as in the case at hand, shall be six (6) months, subject to a potential reduction or suspension pursuant to Articles 10.4, 10.5 or 10.6 of the ECM Rules.
- 9.5 In cases brought under the EADCMRs, a strict liability principle applies as described in Article 2.1.1 of the ECM Rules. Once an ECM Rule violation has been established by the FEI, a PR has the burden of proving that he bears "*No Fault or Negligence*" for the rule violation as set forth in Article 10.4 of the ECM Rules, or "*No Significant Fault or Negligence*," as set forth in Article 10.5 of the ECM Rules.
- 9.6 In order for Articles 10.4 and 10.5 of the ECM Rules to be applicable, the PR must establish as a threshold requirement how the Prohibited Substances entered the Horse's system. Furthermore, the Tribunal notes that the PR does not claim the applicability of Article 10.6 of the ECM Rules.
- 9.7 The Tribunal takes note that the PR has not provided any explanations for the positive findings.
- 9.8 As a result, the Tribunal finds that the PR has not established – on a balance of probability, as required under Article 3.1 of the ECM Rules – how the Prohibited Substances entered the Horse's system.
- 9.9 In the absence of establishing on the balance of the probability how the Prohibited Substances entered the Horse's system, the Tribunal cannot evaluate the degree of fault of the PR for the rule violation.
- 9.10 Even if the source of the Prohibited Substances was established, the Tribunal would still conclude that No (Significant) Fault or Negligence does not apply in this case because under Article 2.1.1 of the ECM Rules, it is the PR's personal duty to ensure that no Prohibited Substances are present in the Horse's system during an Event without a valid Veterinary Form, and the PR has not provided any information/evidence as to which procedures were put in place or what due diligence was exercised to fulfil this duty.
- 9.11 Therefore, the Tribunal concludes that no elimination or reduction of the otherwise applicable period of Ineligibility is warranted. As a result, the period of Ineligibility is six (6) months.



- 9.12 Pursuant to Article 10.2 of the ECM Rules and in following the FEI Guidelines, as well as in taking into consideration all circumstances of the case at hand, the Tribunal finds a fine in the amount of 3,500 CHF and costs in the amount of 1,500 CHF as appropriate for the present case.
- 9.13 The Tribunal notes that the PR has been provisionally suspended from 4 March 2019 until 1 November 2019. Where the Provisional Suspension has been imposed and respected (the Tribunal has not received any information otherwise), then credit shall be received for such period of Provisional Suspension against the period of Ineligibility ultimately imposed.
- 9.14 Any other claims by the Parties shall be dismissed. While the Tribunal has taken them into account, the Tribunal finds that they were not decisive to the outcome of this decision.

## **10. Disqualification**

- 10.1 Since the ECM Rules have been violated, and for reasons of ensuring a level playing field, the Tribunal disqualifies the Horse and the PR combination from the Competitions and the entire Events (Event 1 and Event 2), and all medals, points and prize money won must be forfeited, in accordance with Articles 9 and 10.1.2 of the ECM Rules.

## **11. Sanctions**

- 11.1 As a result of the foregoing, the period of Ineligibility imposed on the PR for the present rule violation shall be six (6) months.
- 11.2 The Tribunal imposes the following sanctions on the PR in accordance with Article 169 of the GRs and Article 10 of the ECM Rules:
- 1) The PR shall be suspended for a period of **six (6) months**. The period of the Provisional Suspension, effective from 4 March 2019 until 1 November 2019 is credited against the period of Ineligibility imposed in this decision. Therefore, the PR was eligible to compete since 2 November 2019.
  - 2) The PR is fined **three thousand five hundred Swiss Francs (CHF 3,500)**.
  - 3) The PR shall contribute **one thousand five hundred Swiss Francs (CHF 1,500)** towards the costs of these proceedings.
- 11.3 No Person Responsible who has been declared Ineligible may, during the period of Ineligibility, participate in any capacity in a Competition or activity that is authorised or organised by the FEI or any National

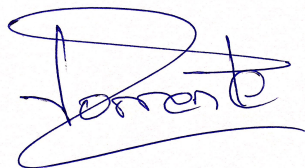
Federation or be present at an Event (other than as a spectator) that is authorized or organized by the FEI or any National Federation, or participate in any capacity in Competitions authorized or organized by any international or national-level Event organisation (Article 10.11.1 of the ECM Rules).

- 11.4 Where a Person Responsible who has been declared Ineligible violates against participation or attendance during Ineligibility, the results of any such participation shall be Disqualified and a new period of Ineligibility equal in length up to the original period of Ineligibility shall be added to the end of the original period of Ineligibility. In addition, further sanctions may be imposed if appropriate (Article 10.11.2 of the ECM Rules).
- 11.5 According to Article 168 of the GRs, the present decision is effective from the day of written notification to the persons and bodies concerned.
- 11.6 In accordance with Article 12 of the ECM Rules the Parties may appeal against this decision by lodging an appeal with the Court of Arbitration for Sport (CAS) within twenty-one (21) days of receipt hereof.

**V. DECISION TO BE FORWARDED TO:**

- a. The person sanctioned: Yes**
- b. The President of the NF of the person sanctioned: Yes**
- c. The President of the Organising Committee of the Event through the NF: Yes**
- d. Any other: No**

**FOR THE PANEL**



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**Mr. Cesar Torrente, one member panel**